AUDITED FINANCIAL STATEMENTS

ODESSA FIRE & RESCUE PROTECTION DISTRICT

DECEMBER 31, 2023

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December 31, 2023

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Odessa Fire & Rescue Protection District

Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities and each major fund of Odessa Fire & Rescue Protection District as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities and each major fund of Odessa Fire & Rescue Protection District as of December 31, 2023, and the respective changes in modified cash basis financial position thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with the basis of accounting as described in Note A.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Odessa Fire & Rescue Protection District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter - Basis of Accounting

We draw attention to Note A of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note A; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Odessa Fire & Rescue Protection District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Hillum and Hillum, CPA, LLC

June 14, 2024

STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET - MODIFIED CASH BASIS

December 31, 2023

	General Fund	Adjustments (Note F)	Statement of Net Position	
ASSETS			1	
Cash and equivalentsNote B	\$ 1,449,192	\$ -	\$ 1,449,192	
Land	-	123,580	123,580	
Other capital assets, net of				
accumulated depreciationNote D	-	1,178,528	1,178,528	
Utility deposits	190	-	190	
TOTAL ASSETS	\$ 1,449,382	\$ 1,302,108	\$ 2,751,490	
FUND BALANCES/NET POSITION Fund balanceNote I	115.404	(117.404)		
Committed	117,424	(117,424)	-	
Unassigned	1,331,958	(1,331,958)	-	
TOTAL FUND BALANCES	1,449,382	(1,449,382)	-	
TOTAL LIABILITIES AND				
FUND BALANCES	\$ 1,449,382			
Net position				
Net investment in capital assets		1,302,108	1,302,108	
Unrestricted		1,449,382	1,449,382	
TOTAL NET POSITION		\$ 2,751,490	\$ 2,751,490	

See notes to financial statements

STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

For the Year Ended December 31, 2023

	General Adjustments Fund (Note F)		Statement of Activities		
EXPENDITURES/EXPENSES					
Fire & EMS					
Personal services	\$ 9	39,931	\$ -	\$	939,931
Materials and services	3	379,070	-		379,070
Depreciation		-	102,122		102,122
Capital outlay		96,101	 (196,101)		_
TOTAL EXPENDITURES/EXPENSES	1,5	515,102	(93,979)		1,421,123
PROGRAM REVENUES					
Charges for services -Ambulance fees	3	384,931	-		384,931
NET PROGRAM EXPENSE					1,036,192
GENERAL REVENUES					
TaxesNote C	1,2	204,847	-		1,204,847
Interest income		35,935	-		35,935
Insurance proceeds		106,753	-		106,753
Miscellaneous		10,221	_		10,221
TOTAL GENERAL REVENUES	1,3	357,756	-,		1,357,756
REVENUES OVER (UNDER) EXPENDITURES	2	227,585			
					į.
CHANGE IN NET POSITION			93,979		321,564
	ı				
Fund balance/net position, beginning of year		221,797	 1,208,129		2,429,926
FUND BALANCE/NET POSITION					
END OF YEAR	\$ 1,4	149,382	\$ 1,302,108	\$	2,751,490

See notes to financial statements

STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS - BUDGET AND ACTUAL

For Year Ended December 31, 2023

		Original Budget	Final Budget		Actual		Variance
REVENUES COLLECTED	`						
Taxes	\$	1,143,892	\$ 1,143,892	\$	1,204,847	\$	60,955
Ambulance fees		250,000	250,000		384,931		134,931
Interest income		4,000	17,500		35,935		18,435
Insurance proceeds		-	-	-	106,753	,	106,753
Miscellaneous		-	 118,250		10,221		(108,029)
		1,397,892	1,529,642		1,742,687		213,045
EXPENDITURES PAID							
Current:							
Personal services		879,500	945,100		939,931		5,169
Materials and services		478,300	431,242		379,070		52,172
Capital outlay		40,000	 153,300		196,101		(42,801)
		1,397,800	1,529,642		1,515,102		14,540
				•			,
	,	92	-		227,585		227,585
			,		ŕ		
Fund balance, beginning of year			,		1,221,797		
				<u>\$</u>	1,449,382		

See notes to financial statements

NOTES TO FINANCIAL STATEMENTS

December 31, 2023

NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Odessa Fire & Rescue Protection District (the District) have been prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

Reporting Entity: The District was organized on August 3, 1993 under the provisions of Chapter 321 of the Revised Statutes of Missouri to provide fire and rescue protection to the City of Odessa, Missouri and its surrounding community. The District commenced operations on January 1, 1994.

<u>Basis of Presentation</u>: The District's basic financial statements consist of government-wide statements as well as fund financial statements. The government-wide statements (Statement of Net Position and Statement of Activities) display information about the government as a whole. Fund financial statements provide information at the fund level, with each fund considered a separate accounting entity.

Since the District operates a single government program with its resources accounted for in a single (general) fund, the government-wide and fund financial statements are combined to form a single financial statement as an approved alternative to presenting separate government-wide and fund statements.

<u>Fund Accounting</u>: The District uses a general fund to account for all its financial activity during the year. The operations of the fund are accounted for with a set of self-balancing accounts which include its assets, liabilities, fund balance, revenues and expenditures.

Measurement Focus and Basis of Accounting: The term measurement focus is used to denote what is being measured and reported in the District's financial statements. The government-wide financial statements are presented using the flow of economic resources measurement focus. The accounting objectives of this measurement focus are the determination of net position and changes in net position (or cost recovery). All assets and liabilities associated with their activities are reported. The fund financial statements are presented using the current financial resources measurement focus. Only current financial assets and liabilities are generally included in the balance sheet. The operating statement presents sources and uses of available spendable financial resources during a given period. Fund balance is used as the measure of available spendable financial resources at the end of the period.

NOTES TO FINANCIAL STATEMENTS

Description

NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Measurement Focus and Basis of Accounting - continued: The term basis of accounting is used to determine when transactions are recorded regardless of the measurement focus applied. The District's policy is to prepare its financial statements on the modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues and expenditures/expenses when they result from cash transactions. For the government-wide financial statements, the cash basis is modified to present capital assets and long-term debt arising from cash transactions in the Statement of Net Position and to report depreciation expense in the Statement of Activities. For the fund financial statements, no modifications are made. The modified cash basis of accounting is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The District has adopted Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments, and Statement No. 37, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments: Omnibus. These statements established standards for external financial reporting for all state and local governmental entities, which includes a statement of net position, and a statement of activities and changes in net position. It requires the classification of net position into three components, net investment in capital assets; restricted; and unrestricted. The District has no restricted net position. The other classifications are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets net of accumulated depreciation, and reduced by the outstanding balances of any long-term debt that is attributable to the acquisition, construction, or improvement of those assets.
- Unrestricted This component consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

<u>Cash and Equivalents</u>: Cash and equivalents include all demand and savings accounts and any short-term investments with original maturities of three months or less.

<u>Capital Assets</u>: In the fund financial statements, capital assets are presented as capital outlay expenditures of the fund upon acquisition. However, assets that meet District policy for capitalizing are reported in the government-wide Statement of Net Position. All land, buildings and vehicles are capitalized. Other assets costing more than \$2,000 are also capitalized. The assets are recorded at cost. Capital assets, except land, are depreciated using the straight-line method over the following useful lives:

Estimated Useful Life

Buildings	40 years
Building improvements	7-30 years
Firefighting equipment	5-10 years
Office equipment and furniture	5-7 years
Fire engines, tankers and brush trucks	10-15 years

NOTES TO FINANCIAL STATEMENTS

NOTE A-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Program Revenues: Program revenues are charges paid by the recipients of ambulance services.

<u>Long-Term Debt:</u> All long-term debt arising from cash transactions is reported as a liability in the government-wide statements. In the fund financial statements, debt proceeds are reported as other financing sources and payments of principal and interest as expenditures.

<u>Fund Balance:</u> In the fund financial statements, governmental fund equity is classified as fund balance. Fund balance is classified within one of five categories:

Nonspendable: Funds that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact.

Restricted: Funds that are mandated for a specific purpose by external parties, such as grantors, or by state statute and other enabling legislation.

Committed: Funds that are set aside for a specific purpose determined by formal action of the District's highest level of decision-making authority, the Board of Directors. Commitments are authorized by Board policy or resolution. A Board policy revision or a Board resolution is also required to modify or rescind the limitations placed on these funds.

Assigned: Funds that are set aside with the intent to be used for a specific purpose by the District's Board of Directors or the Fire Chief. These funds do not meet the criteria to be classified as restricted or committed.

Unassigned: Residual amount for the general fund, after allocations to the other four categories. This category provides spendable resources to meet unexpected expenditures and revenue shortfalls.

When both restricted and unrestricted resources are available for expenditure, restricted amounts are to be reduced first, unless legal requirements disallow it. When committed, assigned, and unassigned funds are available for expenditure, committed funds should be spent first, followed by assigned amounts and then unassigned amounts.

<u>Risk Management</u>: The District has identified its significant risk areas, including property, liability, workers compensation, and errors and omissions liability, and has covered those risks with the purchase of commercial insurance.

<u>Estimates</u>: The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

<u>Subsequent Events</u>: Subsequent events have been evaluated through June 14, 2024, the date these financial statements were available to be issued.

NOTES TO FINANCIAL STATEMENTS

NOTE B--CASH AND EQUIVALENTS

Missouri statutes authorize the District to deposit in open accounts, certificates of deposit and United States Treasury obligations. At December 31, 2023, cash and investments consisted of:

Checking	\$ 571,633
Money market	524,043
Certificates of deposit	<u>351,515</u>
	\$1,447,191

Custodial Credit Risk – Deposits - Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's deposit policy for custodial credit risk is to follow the Revised Statutes of Missouri regarding the collateralization of deposits.

At December 31, 2023, the District had a bank balance of \$1,519,190. Of that amount, \$500,000 was covered by federal depository insurance, and the remainder was secured by collateral held by the District's banks' agent in the District's name.

NOTE C--TAXES AND TAX LEVY

Property tax receipts resulting from modified cash basis transactions for the year ended December 31, 2023 were \$1,204,847.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and payable by December 31. The combined fire and ambulance tax levies for property owners from the City of Odessa and surrounding rural areas were assessed at \$.8914 for every \$100 of assessed valuation.

NOTE D--CAPITAL ASSETS

Capital asset activity, resulting from modified cash basis transactions for the year ended December 31, 2023 was as follows:

	Balance December 31, 2022	Additions	Retirements	Balance December 31, 2023
Land (not depreciated)	<u>\$ 123,580</u>	\$	\$	\$ 123,580
Building	675,427	w w w		675,427
Fire equipment	388,167	17,184		405,351
Office equipment	22,065	7,671		29,736
Radios and pagers	35,867	171,246		207,113
Vehicles	1,704,300			1,704,300
	2,825,826	196,101		3,021,927
Less: accumulated depreciation	1,741,277	102,122		1,843,399
Other capital assets, net	\$ 1,084,549			\$ 1,178,528

NOTES TO FINANCIAL STATEMENTS

NOTE E-- BUDGETARY REQUIREMENTS

In accordance with Chapter 67, RSMo, the District adopts a complete annual operating budget. The proposed budget includes estimated revenues and proposed expenditures for all District funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year. A public hearing is conducted to obtain taxpayer comments. Prior to its approval by the Board of Directors, the budget document is available for public inspection. On December 21, 2022, the budget was legally enacted by a vote of the Board of Directors.

Subsequent to its formal approval of the budget, the Board has the authority to make necessary adjustments to the budget by formal vote. Adjustments made during the year, if any, are reflected in the budgetary comparison schedule included in the basic financial statements of the District.

NOTE F--RECONCILIATION OF FUND TO GOVERNMENT-WIDE FINANCIAL STATEMENTS

Statement of Net Position

Capital assets used in governmental activities of 3,145,507, net of accumulated depreciation of \$1,843,399, are not financial resources and, therefore, are not reported in the funds.

Statement of Activities

Governmental funds report capital outlays of \$196,101 as expenditures, while governmental activities report depreciation expense of \$102,122 to allocate capital expenditures over the lives of the assets.

NOTE G--PENSION PLAN

Plan description: The Odessa Fire & Rescue Protection District defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The Odessa Fire & Rescue Protection District participates in the Missouri Local Government Employees Retirement System (LAGERS), an agent multiple-employer statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the express intent of the General Assembly. The plan is qualified under Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the seven-member Board of Trustees. LAGERS issues a publicly available financial report, including financial statements and required supplementary information. That report may be obtained by accessing the LAGERS website at www.molagers.org.

Benefits provided: LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police, fire, and public safety groups) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police, fire, and public safety groups) and receive a reduced allowance.

NOTES TO FINANCIAL STATEMENTS

NOTE G--PENSION PLAN - CONTINUED

Benefits provided - continued:

	<u>2023 valuation</u>
Benefit Multiplier	2.00%
Final Average Salary	5 years
Member Contributions	0%
· ·	· ·

Benefit terms provide for annual post-retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index, and is limited to 4% per year.

Employees covered by benefit terms: At June 30, 2023, the following employees were covered by the benefit terms:

Inactive employees/beneficiaries currently receiving benefits	1
Inactive employees entitled to but not yet receiving benefits	. 6
Active employees	_8
Total	<u>15</u>

<u>Contributions:</u> The District is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District's full-time employees do not contribute to the pension plan. Employer contribution rates were 19.9% of annual covered payroll. The District's total contribution to LAGERS under the modified cash basis of accounting was \$101,552 for the fiscal year ended December 31, 2023.

NOTE H--RELATED PARTY TRANSACTIONS

A District board member was employed as a service technician by a vendor from whom the District purchased approximately \$5,370 of equipment and supplies in 2023.

NOTE I--FUND BALANCE

At December 31, 2023 the District had the following fund balance commitments:

Building repairs/improvements: \$ 117,424

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MANAGEMENT LETTER

To the Board of Directors and Management Odessa Fire & Rescue Protection District

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the financial statements of the governmental activities and each major fund of Odessa Fire & Rescue Protection District (the District) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 14, 2024.

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the second paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control described below that we consider to be significant deficiencies.

Segregation of Duties - purchasing and disbursements

Condition: A Co-chief makes purchases as allowed under board policy, and also pays bills online.

Criteria: Accounting duties should be segregated so that employees responsible for purchasing do not have access to assets to pay bills.

Effect: Lack of controls could allow for errors or fraud to occur.

Recommendation: We recommend that District purchasing and payment functions be kept separate, and that the Board remain aware of this situation in carrying out their fiduciary responsibilities. The District should ensure that all transactions and reports are subject to detailed Board review and approval.

We also noted the following matters that are not required to be reported under auditing standards generally accepted in the United States of America, but that require consideration by management and the Board.

Expenditures

During our tests, we discovered that a check intended to pay the District's monthly health insurance bill was instead written to their credit card company. We recommend that the board review invoices and other source documents more closely when signing checks.

We also noted that 2 former employees still had active cards on the District's credit card account. We recommend those accounts be closed as soon as possible.

A Co-chief compares the receipts from fuel purchases to the monthly online bill received from the fleet management vendor. We recommend that the District maintain written documentation of the performance of this control.

Sales tax exemption certificates should be provided to all vendors so that the District does not pay sales tax in error. Vendor statements should be reviewed closely to ensure duplicate payments are not made.

Payroll

During our tests, we discovered a paycheck in which both holiday pay and overtime pay were overstated due to an incorrect timesheet. We recommend the District review their timekeeping procedures and that supervisors review timesheets more carefully.

Property

We recommend that District personnel continue to take and document periodic inventories of all property in order to demonstrate accountability.

This communication is intended solely for the information and use of management, the Board of Directors, and others within the District, and is not intended to be and should not be used by anyone other than these specified parties.

Millum and Millum CA LLC

June 14, 2024